

## ORIGINAL

## BEFORE THE ARIZON A CORPORATION COMMISSION

2012 MAR 28 ₽ 4: 44 **GARY PIERCE** 3 Chairman W CORP COMMISSION **BOB STUMP** DOCKET CONTROL Commissioner 4 SANDRA D. KENNEDY Commissioner 5 Arizona Corporation Commission **PAUL NEWMAN** DOCKETED **Commissioner** 6 **BRENDA BURNS** MAR 2 8 2012 Commissioner 7 DOCKETED BY 8 IN THE MATTER OF: 9 GEORGE BIEN-WILLNER, for GLENDALE & DOCKET NO. T-01051B-10-0200 27<sup>TH</sup> INVESTMENTS, LLC. 10 11 COMPLAINANT, **OWEST CORPORATION'S MOTION TO DISMISS** 12 v. **QWEST CORPORATION,** 13 RESPONDENT. 14 15 **MOTION TO DISMISS** 16 17 Pursuant to Arizona Administrative Code ("A.A.C.") R14-3-101 and Rule 12(b) of the 18 Arizona Rules of Civil Procedure, Qwest Corporation ("Qwest") moves to dismiss the abovecaptioned Second Amended Complaint on the grounds that (i) the Complainant has failed to state 19 20 a claim upon which relief can be granted, and (ii) the Arizona Corporation Commission 21 ("Commission") lacks subject matter jurisdiction to grant the requests for relief set forth in part IV under the heading "PRAYER FOR RELIEF." In support of this motion, Owest states the 22

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following:

- 2. The Complainant repeats the allegation that Qwest refused to participate in an informal complaint process before the Commission,<sup>2</sup> a process that the Complainant has invoked approximately 15 times previously according to the Commission Staff.<sup>3</sup> The Administrative Law Judge has considered the issue previously, and concluded that the informal process for this matter had been completed. (Procedural Order, February 17, 2011). The Complainant brings his peeve forward yet again, but does not specifically connect it to any of his Claims stated in part III of the Second Amended Complaint or requests for relief in Part IV. The Commission should dismiss his allegations.
- 3. The Complaint alleges a number of facts and factual conclusions that are vague, conclusory, or indistinct, and amount to innuendo.

Amended Complaint, para. 3. In the Seconded Amended Complaint, the allegedly unauthorized service is not even named in his otherwise very similar para. 3. In the Second Amended Complaint, the kind of service that was allegedly unauthorized has become an either / or proposition. He refers to "any type or manner of toll trunk or 800 number service." Para. 20. Sometimes the Complainant just let it go as "telephone services." Para. 19. The specificity the Commission had hoped for when the Complainant was allowed a third opportunity to write a cogent complaint has only been met with increased vagueness.

<sup>2</sup> Second Amended Complaint, para. 5.

<sup>&</sup>lt;sup>3</sup> Staff Motion to Forego Staff Participation in Informal Mediation, filed December 7, 2010.

(i)

<sup>4</sup> Second Amended Complaint, paras. 7, 8, 28, 29, 30, 31, 32, 33, 34.

conduct regarding Qwest's business practices relating to keeping paperwork;<sup>4</sup>

(ii) The Second Amended Complaint asserts "Inlumerous difficulties" relating to

The Second Amended Complaint dwells on veiled insinuations of improper

(ii) The Second Amended Complaint asserts "[n]umerous difficulties" relating to billing,<sup>5</sup> without identifying the telephone numbers, accounts, services, customer locations, and without describing the "difficulties."

It is unclear why Complainant recites such allegations, because no damages are stated and they are not connected to any claim for relief. Further, these allegations are stated separately from what seems to be the central allegations made in paragraphs 18-22. Qwest does not ask that the matters stated in paragraphs 18-22 be dismissed.

- 4. The Seconded Amended Complaint repeats unsupported vague assertions about how Qwest allegedly "failed to provide truthful and clear billing," and then launches another spate of unsupported allegations claiming that Qwest "engaged in . . . deceptive practices" and "has withheld information." Justiciable claims cannot be made by mere recitation of conclusory expressions, standing alone, without any allegations of specific acts. The matters stated in paragraph 38 should be dismissed.
- 5. The scope of the Amended Complaint must be limited insofar as it attempts to obtain relief on behalf of "other Arizona citizens" who are not named, and with respect to whom no salient facts are alleged. Complainant lacks standing to file this Complaint on behalf of those other complainants. Further, the Complaint does not support a finding from which the Commission could grant such relief or that other customers have experienced the problems this Complainant alleges.

<sup>&</sup>lt;sup>5</sup> <u>Id</u>., paras. 12, 13, 14, 15, 16, 17, 27.

<sup>&</sup>lt;sup>6</sup> <u>Id</u>., para. 38.

 $<sup>^{7}\</sup>overline{\text{Id}}$ .

<sup>&</sup>lt;sup>8</sup> <u>Id</u>., para. 35.

- 6. The exhortation for the Commission "to look into and remediate the wrongful actions and practices alleged" are not supported by the reference in paragraph 38 to completely unrelated actions taken by the Commission with respect to individuals not parties to this proceeding, against an electric utility unaffiliated with Qwest, for a problem that was completely dissimilar from that which is alleged here. The matters addressed in paragraph 38 should be dismissed.
- 7. In paragraph 39, the Complainant resumes his already-failed accusations that Qwest has wrongfully withheld documents and information. No instances of wrongful withholding, old or new, are described. The allegation in paragraph 39 should be dismissed.
- 8. The Second Amended Complaint Prayer for Relief, Part IV, page 13, requests monetary damages. Again, the Second Amended Complaint is vague. In this instance it fails to specify whether the Complainant seeks a refund of rates that might be ordered if the Commission finds that Qwest overcharged its tariffed rates, which would be within the Commission's power to award if he proves his allegations in paragraphs 18-22, or whether the Complainant seeks, as he has done previously, compensation for his time in bringing this actions, or seeks some other, undefined measure of monetary damages. The Commission lacks authority to award monetary damages, including exemplary damages which Complainant also requests. The power to award money damages is plainly a judicial power vested in the Courts. Eastin v. Broomfield, 116 Ariz. 576, 582, 570 P.2d 744, 750 (1977) ("Judicial power is the power of the court to decide and pronounce a judgment and carry it into effect between persons and parties who bring a case before it for decision (citations omitted)."); see also, Ariz. Const. Art. 6, §§ 1 and 14. The Arizona Constitution does not authorize the Commission to render a judgment for money

<sup>&</sup>lt;sup>9</sup> Id., para. 38.

 $<sup>24 \</sup>parallel \frac{10}{11} \underline{\text{Id}}$ ., para. 37.

<sup>&</sup>lt;sup>11</sup> Procedural Order, February 10, 2012, confirming that the Complainant's Motion to Compel is denied.

damages, and, accordingly, the Commission may not so do. <u>Trico Electric Cooperative. v.</u>
Ralston, 67 Ariz. 358, 363, 196 P.2d 470 (1948) ("No judicial power is vested in or can be
exercised by the corporation commission unless that power is expressly granted by the
constitution."). The Complaint's reliance on A.R.S. §§ 40-421 and 40-423 <sup>12</sup> in this regard is
misplaced. Those statutes clearly contemplate that the Commission shall bring enforcement
actions to court, and it is the court that has the power to award damages or issue injunctions.

- 9. The Commission's powers are limited and do not exceed those to be derived from a strict construction of the Arizona Constitution and implementing statutes. <u>Tonto Creek Estates Homeowners Ass'n v. Arizona Corp. Comm'n</u>, 177 Ariz. 49, 864 P. 23 1081 (App. 1993.). The Commission does not have the authority to require payment of damages by Qwest Corporation, as requested.
- 10. The request for injunctive relief is odd, since the Complainant no longer buys services from Qwest Corporation, and all the matters alleged occurred years in the past. The request for injunctive relief should therefore be denied, because there is no current, pending, or threatened activity, and for the reasons described above regarding the Commission's authority.
- 11. The deficiencies that exist on the face of the Second Amended Complaint and the Commission's authority to grant the Complaint's Requests for monetary, exemplary, injunctive, and other unspecified relief are threshold issues that should be decided before Qwest is required to Answer and the Commission further expend resources.

<sup>&</sup>lt;sup>12</sup> Second Amended Complaint, para. 38.

1	WHEREFORE, Qwest moves to dismiss the Second Amended Complaint in whole or		
2	part as requested above.		
3	RESPECTFULLY SUBMITTED, this 28 day of March, 2012.		
4	·	WEST CORPORATION d/b/a ENTJJRYLINK-QC	
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6		orman G. Curtright ssociate General Counsel	
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9	ODICINIAL and thirteen (12) coming filed		
10	ORIGINAL and thirteen (13) copies filed this 28th day of March, 2012, with:		
11	Docket Control ARIZONA CORPORATION COMMISSION 1200 West Washington Street Phoenix, Arizona 85007		
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13			
14	Copy of the foregoing sent via e-mail and U.S. Mail this 28th day of March, 2012, to:		
15	0121 11 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		
16	Steve M. Olea, Director Utilities Division	Janice Alward, Chief Counsel Legal Division	
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